

2020-2025 Corporate Plan Year 3 Update October 2022

Appendix 1: 2020 - 2025 Corporate Plan - Year 3 Update

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1. Introduction

This document sets out how the Authority intends to equip and develop the Service and its people to meet the challenges that it faces over the remaining three years of the 2020-2025 Corporate Plan and continue to make progress towards the achievement of its vision and strategic objectives. It also sets out the programme of work that will be needed to develop and implement the proposals approved by the Fire Authority following the outcomes of the public consultation on our 2020 - 2025 Public Safety Plan. These were:

Infrastructure projects Consider temporary re-location of fire appliances to reduce impact on emergency response. Review range of potential risks and identify any additional training, equipment and vehicle requirements.	Population Consider changing current response to automatic fire alarms policy, potentially freeing up capacity to deal with an increase in higher risk incident types. Review station resourcing models. Continue to improve our ability to target and engage with vulnerable groups.	Civil emergencies Review current capacity and capabilities to meet emerging risks in collaboration with Local Resilience Forum partners. Continue to identify and act on opportunities to reduce our own carbon footprint by using electric vehicles, for example.
Technology information and systems security Continue to improve resilience of information and communication systems via opportunities such as the Emergency Services Mobile Communications Programme (ESMCP). Assess, identify, and resolve potential capability gaps in relation to emerging information and systems security risks.	Workforce pressures Continue to develop our approach to workforce planning to inform recruitment and staff development strategies. Continue development and roll-out of more flexible and innovative employment opportunities to optimise recruitment and retention. Align training strategy and priorities to meet future needs. Continue to explore ways of supporting and enhancing the health and well-being of our staff as their life circumstances change.	Funding pressures Review / optimise zero base approach to budgeting to ensure that the right amount of money is being spent in the right areas. Continue to pursue the case for relaxation of the Government's Council Tax referendum limits. Consider withdrawing from some non-statutory services to reduce costs.

2. Strategic Context

The table below summarises the key strategic challenges identified and evaluated in the 2020 – 2025 Public Safety Plan.

Infrastructure projects	Population	Civil emergencies
Road closures during construction leading to slower emergency response times. On-site risks during construction such as working at heights or depths.	Potential for increases in all types of emergency response. Potential increase in accidental dwelling fire injuries and fatalities particularly in	Increase in frequency and / or severity of incidents as a result of factors such as the effects of climate change.
New technical risks following project completion such as tunnel rescues.	vulnerable groups such as the 80+ age group.	
Technology information and systems security	Workforce pressures	Funding pressures
Disruption to our ability to deliver emergency response and other services due to cyberattack.	Maintenance of range or level of service to the public due to staff retention and recruitment challenges.	Insufficient funding to maintain current range or level of service to the public.
New risks arising from the introduction of emerging technologies such as autonomous vehicles, artificial intelligence, and robotics.		

3. Financial Context

In February 2022, the Authority approved the budget for 2022-23 (and indicative amounts for future years). The last update for the Medium-Term Financial Plan (MTFP) reflected the following:

- The additional £1.1m of funding resulting from the Fire Authority's decision to utilise the Precept flexibility offered to lower quartile Fire Authorities by Central Government (equating to a £5 rise in the annual Council Tax paid by a Band D taxpayer).
- Continuing uncertainty over future funding for firefighter pensions and the impact on entitlements of recent rulings that found the 2015 scheme to be discriminatory on grounds of age.
- The current and anticipated economic disruption due to the remaining effects of the Covid-19 pandemic on Council Tax and Business Rates revenue receipts.

Please note the table below was reflective of the economy at the time of approval in February 2022. However, this is likely to change due to the cost-of-living crisis and adverse economic outlook that the Service is currently facing which only materialised after the budget was approved. An updated MTFP will be presented to the Authority in February 2023 taking these factors into consideration.

MTFP Summary

Medium Term Financial Plan	2021/22 £000	2022/23 £000	2023/24 £000	2024/25 £000	2025/26 £000	2026/27 £000
Net Budget Requirement	32,277	33,480	33,982	35,024	36,071	37,150
Total Funding Available	-32,277	-33,480	-33,982	-35,024	-36,071	-37,150
General Fund Balance	-1500	-1500	-1500	-1500	-1500	-1500
Other Earmarked Reserves (excluding Control Room Res.)	-1,304	-1304	-1304	-1,304	-1304	-1304
Earmarked Capital Reserves	-2,484	-4,138	-3,702	-3,492	-3,693	-4,382
Total	-5,288	-6,942	-6,506	-6,296	-6,497	-7,186

4. Planning Inputs

This plan has been developed to prioritise and programme:

- The proposals contained in the <u>2020 2025 Public Safety Plan</u> which was approved by the Fire Authority on 12 February 2020, following the outcomes of a public consultation.
- Areas for Improvement identified by the Her Majesty's Inspectorate of Constabulary and Fire & Rescue Services (HMICFRS) following their inspections of the Service in 2019 and 2021.
- Thames Valley Collaboration Programme projects to be continued or initiated during the period of this plan.
- Other improvement requirements of strategic importance. For example, identified by recent internal or external audit and assurance activities.
- The impact of the Covid-19 pandemic.

In the final quarter of the 2021/22 Financial Year, Service Management undertook a review of the programme of projects and tasks contained in the Corporate Plan, that was approved in June 2021, to: ascertain progress; consider capacity to deliver; and, set priorities for the remaining life of the Plan. Three of the 22 workstreams were identified as complete having been embedded as part of normal operating processes. Two new workstreams were added to maintain momentum with the pursuit of the Protection Strategic Objective, replacing the two identified as complete (see pages 10 - 11). The outcomes of the Service Management Review in relation to each project or task can be viewed here: https://bucksfire.gov.uk/documents/2022/05/fa-item-15.pdf/.

A review of progress against the original Year 1 programme can be viewed here: https://bucksfire.gov.uk/documents/2021/06/fa-160621-item-14.pdf/

The updated programme for the remaining three years of the Plan (2022/23 – 2024/25) is set out at section 8 (pages 10 – 14) of this plan.

5. Vision and Values

As important as what is done, is how it is done, the Service's values therefore form an integral part of its approach to planning and delivery of its services. These also translate through to individual objective setting and performance appraisal via the behavioural elements of our appraisal process, training needs assessments and annual workforce development plans.

Service to the community	People	Diversity	Improvement
We will serve the community by:	We practice and promote:	We value diversity in our service and in the	We value improvement at all levels of the service by:
	Fairness and respect	community by:	Accepting responsibility for
Working with all groups to	·	Treating everyone fairly and	our performance and actions
reduce risk	Recognition of commitment and the achievement of	with respect	Being open-minded and
Treating everyone fairly and with respect	excellent service	Challenging prejudice and discrimination	receptive to alternative approaches
	Honesty and trust		
Striving for excellence in all we do	Opportunities to develop and learn	Creating opportunities to meet the different needs of people and the communities	Learning from our experiences
Being answerable to those			Supporting others to enable
we serve	Co-operation and inclusive working	Promoting equal opportunities in terms of	them to achieve their goals
		recruitment, promotion and retention	Encourage innovation and creativity

6. Planning Framework

The Corporate Plan specifies and programmes the broad range of projects and initiatives that will develop and implement the proposals set out in the Public Safety Plan. It also address other issues of strategic importance such as those arising from HMICFRS inspections of the Service. It is underpinned by other more detailed plans relating to specific issues as set out below.



7. Strategic Objectives, Enablers and Performance Measures

						Strategic	Ob	ject	ives					
	r ent Incide n from hap	nts that cause pening.				blic buildings and ne effects of fire.		•		imely and response to				money to our es & ensure that
							assets and resources in relation to risk and demand			the Service is compliant with regulatory requirements and recognised 'good practice' standards and can readily evidence this at all times.				
			•			Key Perform	anc	е М	easures					
	PI.1.01	Accidental Dwelling Fires (ADFs)			PI.1.03	Fire related fatalities in ADFs			R.1.01	Total Incidents (Exclu Co-responder)	ıding		PV.1.01	Net Expenditure
	PI.1.02	Serious ADFs		Home	PI.1.04	Serious fire related injuries in ADFs		S	R.1.02	Co-responder incider	nts		PV.1.02	Firefighter cost to public
	PI.1.06	Deliberate fires to dwelling (not own)		_	PI.1.05	False alarms		Incidents	R.1.03	Effecting entry incide		Finance	PV.1.03	Firefighter cost % to Service cost
Home	PI.1.07	Deliberate secondary fires (own)	′				.	Ē	R.1.04	Average attendance to all	time	Fina	PV.1.04	Bank Costs
_	PI.1.08	Dwelling fires with unknown cause			PI.2.03	Fire related fatalities - non-domestic			R.1.05	Average attendance to ADFs	time		PV.1.05	Fraud
	PI.1.09	Fire & Wellness visits	;	Work	PI.2.04	Serious fire related injuries - non-domestic		ıse	R.3.01	Maintenance of			PV.1.06	Capital Investments
	PI.1.10	% Fire & Wellness visits to vulnerable		>	PI.2.07	False alarms		Ops Response	R.3.02	competencies Hydrants			DV 2.04	Customer
	PI.2.01	Primary fires in non-			PI.2.08	Fire safety Audits completed		Ops R	R3.03	Site Specific Risk Assessments		Engagement	PV.3.01	satisfaction
	PI.2.02	domestic buildings Serious fires in non-		Se	PI.3.02	RTC fatalities	L [R.2.01	Availability - Wholeti	mo	Engag	PV.3.02 PV.3.03	Complaints Social Media
Work	PI.2.05	domestic buildings Deliberate fires non-		Communities	PI.3.03	RTC Injuries - serious			R.2.02	Availability - On-Call			F V.3.03	Social Media
	PI.2.06	domestic (not own) Non-domestic fires		Comr	PI.3.04	RTC Injuries - slight		lodel	R.2.03	Wholetime - Respons	se			
		with unknown cause						se M	R.2.04	On-Call - Response M	lodel			
ies	PI.3.01 PI.3.05	No. of RTCs attended Deliberate secondary						Response Model	D 2 05	Over the Border (OTE	-			
Communities		fires (others)						œ	R.2.05	mobilisations into BF grounds	KS			
Comr	PI.3.06	Deliberate primary fires (others)							R.2.06	OTB mobilisations ou BFRS grounds	it of			

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					Stra	tegic Enablers						
People To optimise the contribution and well-being of our people.			P T n	Information Management Systems and Processes To ensure that risk, performance, financial and management information is accurate, relevant and delivered to users in an efficient, timely, effective and secure way. Key Performance Measures					Assets and Equipment To provide high-quality, cost-effective assets and equipment with sufficient flexibility to adapt to changing requirements.			
	GP.1.01 GP.1.02 GP.1.03 GP.1.04	Actual vs Establishment – Wholetime Staff Actual vs Establishment - On-Call Staff Actual vs Establishment – Support Staff Percentage Staff turnover		בֿ	PV.4.01 PV.4.02	Service Desk Network uptime Data breaches	Fuvironment	PV.	6.01	Carbon emissions Recycling		
People	GP.1.05 GP.1.06 GP.1.07 GP.1.08	Percentage Stan turnover Percentage Absence Welfare & Support Employee engagement Appraisal completion		Compliance	PV.2.02 PV.2.03 PV.2.04	Subject Access Requests Freedom of Information Requests % Compliance with Standing Orders relating to Contracts						
	GP.1.09 GP.1.10	Mandatory E-Learning completed Grievance and disciplines processed		РМО	PV.5.01 PV.5.02 PV.5.03	Projects in progress Projects off track						
Health & Safety	GP.2.01 GP.2.02 GP.2.03 GP.2.04 GP.2.05 GP.2.06	Injury rate Workplace accidents/injuries Near misses Vehicle accidents RIDDOR reportable injuries Attacks on members of staff Equipment damage										

8. Schedule of Key Projects and Tasks

Strategic objective 1: Prevent incidents that cause harm from happening.

Initiative/Project/Key Task	What is the trigger?	SMT Sponsor	Tactical Lead	22/23	23/24	24/25
SO1.2 Promote and evaluate the effectiveness and value of the Safety Centre against the requirements set out in the three yearly funding agreement.	Public Safety Plan	Head of Prevention, Response & Resilience	Community Safety & Safeguarding Manager	✓		
SO1.3 Develop partner agencies understanding of the risks from fire and other emergencies. Implement a collaborative community risk methodology and targeting approach, to achieve a reduction in risk and impact of fire.	Public Safety Plan	Head of Prevention, Response & Resilience	Group Commander Prevention & Resilience / Community Safety & Safeguarding Manager	✓		
SO1.6 Address the Cause of Concern and associated Recommendations raised by the HMICFRS in its 2021 inspection findings relating to the priority given to prevention activity and the identification of those most at risk from fire.	HMICFRS	Head of Prevention, Response & Resilience	Community Safety & Safeguarding Manager	✓		

Strategic objective 2: Protect homes, public buildings and businesses from the effects of fire.

Initiative/Project/Key Task	What is the trigger?	SMT Sponsor	Tactical Lead	22/23	23/24	24/25
SO2.5 Review and evaluate the process by which all areas of the Service identify new buildings and incorporate them into the existing Premises Risk Management system. Improve the timeliness with which these premises are inspected by Protection and assessed by Response where applicable by improving the exchange of information between departments when new buildings are identified.	HMICRS	Head of Protection & Assurance	Group Commander Community and Business Safety Policy	✓		

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Initiative/Project/Key Task	What is the trigger?	SMT Sponsor	Tactical Lead	22/23	23/24	24/25
SO2.6 Provide training to Response staff in order to improve their Protection knowledge to allow their greater use in Protection activity and improve the effectiveness of inter-departmental communication. Improve the effectiveness with which Response and Protection communicate in identifying and resolving fire Safety concerns.	HMICFRS	Head of Protection & Assurance	Group Commander Community and Business Safety Policy	✓		

Strategic objective 3: To provide a timely and proportionate response to incidents by allocating our assets and resources in relation to risk & demand

Initiative/Project/Key Task	What is the trigger?	SMT Sponsor	Tactical Lead	22/23	23/24	24/25
SO3.1 Evaluate impact of strategic infrastructure developments focusing on operational response capability (resources, equipment and training) and community risk.	Public Safety Plan	Head of Prevention, Response & Resilience	Group Commander Prevention & Resilience	✓	√	✓
SO3.4 Review Incident Command Support arrangements to ensure they meet the full range of foreseeable incidents and organisational capability.	Operational Assurance	Head of Protection & Assurance	Group Commander Technical	*		
SO3.5 Evaluate / review our premises risk management system and processes when implemented, to drive improvement that ensures accurate and appropriate risk information can be effectively gathered and made available at point of need to improve understanding of risk in Service Delivery and the wider organisation.	Operational Assurance	Heads of Protection & Assurance / Prevention, Response & Resilience	Administrative Support Manager	√		

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Initiative/Project/Key Task	What is the trigger?	SMT Sponsor	Tactical Lead	22/23	23/24	24/25
SO3.6 Evaluate and implement the results of operational capability reviews, including the operational resourcing model, specialist equipment and skills requirements, incorporating the findings of ongoing evaluation activity.	HMICFRS	Head of Prevention, Response & Resilience	Group Commanders Operational Training & Assurance / North & Resourcing	✓	✓	
SO3.8 Develop and deliver collaboration opportunities across the Service, utilising partnerships.	Collaboration	Collective Senior Management Team	Head of Technology, Transformation & PMO	✓	~	✓
SO3.9 Mid-term review of 2020-25 Public Safety Plan	National Framework	Chief Operating Officer (DCFO)	Corporate Planning Manager	✓		
SO3.10 Prepare 2025 – 2030 Public Safety Plan (PSP)	National Framework	Chief Operating Officer (DCFO)	Corporate Planning Manager		✓	✓

Strategic objective 4: To offer best value for money to our residents and businesses & ensure that the Service is compliant with regulatory requirements and recognised 'good practice' standards and can readily evidence this at all times.

Initiative/Project/Key Task	What is the trigger?	SMT Sponsor	Tactical Lead	22/23	23/24	24/25
SO4.3 Funding: Identify and agree options for optimal use of additional Council Tax Precept funding; review services that we charge for.	Public Safety Plan	Director Finance & Assets	Deputy Director Finance & Assets	✓		

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Initiative/Project/Key Task	What is the trigger?	SMT Sponsor	Tactical Lead	22/23	23/24	24/25
SO4.4 Implement legislated changes to Firefighter Pension Scheme and ensure processes for recompensing staff affected by the Sargeant judgement are sufficiently resourced	Employment Appeal Tribunal	Director Finance & Assets	Deputy Director Finance & Assets	✓	✓	
SO4.5 Deliver actions that sit within the Environment and Climate Action Plan to optimise our response to climate change and take action to reduce our own carbon emissions, while encouraging our staff and communities to do the same.	Public Safety Plan	Director Finance & Assets	Director Finance & Assets	✓	1	✓
SO4.6 Address Causes of Concern and Areas for Improvement identified in future HMICFRS Inspections	HMICFRS	Head of Technology, Transformation & PMO	Head of Technology, Transformation & PMO		✓	✓

Strategic Enabler 1: To optimise the contribution and wellbeing of our people.

Initiative/Project/Key Task	What is the trigger?	SMT Sponsor	Tactical Lead	22/23	23/24	24/25
SE1.1 Supported by workforce planning, develop and roll-out of more flexible & innovative employment propositions, which are attractive and competitive and result in the best people being recruited	Public Safety Plan	Chief Operating Officer (DCFO)	Head of Human Resources	✓	1	✓
SE1.4 Develop and implement pan organisational development supporting succession planning, ongoing training needs and future proofing the organisation.	HMICFRS	Head of Protection & Assurance	Organisational Development Manager	✓	✓	
SE1.5 Continue to explore ways of supporting and enhancing the health and wellbeing of staff as their life circumstances change, through ongoing engagement.	Public Safety Plan / HMICFRS	Chief Operating Officer (DCFO)	Head of Human Resources	√	√	✓
SE1.9 Address the Cause of Concern and associated Recommendations raised by the HMICFRS in its <u>2021 inspection findings</u> regarding the insufficiency of progress since the last inspection to improve equality, diversity and inclusion.	HMICFRS	Chief Operating Officer (DCFO)	Head of Human Resources	√		

Strategic Enabler 2: Information Management Systems and Processes: to ensure that risk, performance, financial and management information is accurate, relevant and delivered to users in an efficient, timely, effective and secure way.

Initiative/Project/Key Task	What is the trigger?	SMT Sponsor	Tactical Lead	22/23	23/24	24/25
SE2.1 Continue to improve resilience and security of information and communication technology across the Service.	Public Safety Plan	Head of Technology, Transformation & PMO	ICT Manager / Programme Manager	✓	1	✓
SE2.3 Deliver improvements in records management, to include the completion and maintenance of retention schedules, to facilitate development of file structures that enable and assure security, integrity and availability of Authority information and compliance with data protection legislation / regulations.	General Data Protection Regulation (GDPR)	Director Legal & Governance	To be confirmed	✓		
SE2.6 Refresh performance management arrangements.	Annual Governance Statement	Head of Technology, Transformation & PMO	Data Intelligence Team Manager	√		
SE2.8 Review / enhance overall Service resilience / business continuity management structures and processes.	Corporate Risk	Director Legal & Governance / Head of Prevention, Response & Resilience	Station Commander Resilience & Business Continuity	√		

<u>Strategic Enabler 3: Assets and Equipment: to provide high-quality, cost-effective assets and equipment with sufficient flexibility to adapt to changing requirements.</u>

3.8 Review of estate requirements to accommodate improve tible / hybrid working, potential rationalisation of the property ate and new strategic facilities as required.	Continuous Improvement	Director Finance & Assets	Property Manager	✓	✓	✓	
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9. Risk Management Plan

Risk	Management actions & controls
Costs of implementing plan exceed current funding allocations	 Budget Monitoring Process (officer and member scrutiny) Medium term financial planning process / Zero Base Budgeting Earmarked Authority Reserves (see Medium Term Financial Plan)
Staff competencies and / or capacity insufficient to deliver key tasks / projects.	 Strategic Training Review Workforce Plan Resourcing, Retention and Remuneration strategies
Competing resources for strategic enablers delay the delivery of critical processes for the security, integrity and availability of Authority information.	 Evaluate the risks associated with the delivery of each initiative / project / key task and weight the selection criteria.
Prolonged business continuity issue (e.g. pandemic, industrial action)	 Peer reviewed business continuity plan in place and tested Employee relations engagement strategy in place Development of resilience arrangements and contractual incentives for staff.
Unexpected financial pressures	 Budget Monitoring Process (officer and member scrutiny) Medium term financial planning process / Zero Base Budgeting Earmarked Authority Reserves (see Medium Term Financial Plan) Reserves Strategy
Dependencies on external parties	 Contract / Memorandum of Understanding (MoU) monitoring Business continuity plan
Further delay / failure of the national Emergency Services Mobile Communications Programme project (ESMCP).	Resilience, maintenance and support of legacy systems
Breaks in continuity of membership on the Authority	Member induction, familiarisation and workshops

10. Plan Governance and Monitoring

The key activities and projects specified within this plan will each be supported and developed in more detail through annual Senior Management Team collective objectives. In turn these objectives are delivered by cascading them throughout the organisation via our objective setting and review process. New projects are costed and risk-assessed and submitted through rigorous approval processes. Each activity or project will be cascaded to a department to deliver through project and individual departmental action plans.

Regular Monitoring

Directorates / Departments will review their performance against their action plans and assess progress of the key activities / projects and monitor their position against agreed performance indicators and risk treatments, updating their progress using our performance management system and its associated risk register.

This will be supported by monthly budget monitoring reports assessing actual / projected spend against planned expenditure ensuring that financial issues are appropriately raised in good time.

At the monthly Business Transformation Board meetings, the Corporate Plan's programme of projects and tasks are reviewed to ensure that any issues and risks arising are, where appropriate, highlighted to our Strategic Management Board, and assurances given that any remedial actions will address the issues. On a quarterly basis, the Data Intelligence Team produce reports bringing a range of performance information based on the key performance measures identified in at section 7 above (pages 8 – 9). These are scrutinised by the Performance Monitoring and Strategic Management Boards and form the basis of performance reports to the Fire Authority's Executive and Overview and Audit Committees.

Annual Monitoring

An annual performance report, aligned directly with our Corporate Plan strategic objectives, enablers, and measures, is presented to the Authority's Overview and Audit Committee. Annual reports are also presented by the Chief Fire Officer to Buckinghamshire and Milton Keynes Councils. Finally, all staff receive an annual performance review based on their achievements against the strategic objectives and / or enablers.